

# Oldham Borough Council



**Council Meeting**  
**Wednesday 9 November 2016**



## OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,  
CIVIC CENTRE, OLDHAM

Tuesday, 1 November 2016

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 9 November 2016 at 4.00 pm in the Council Chamber, Civic Centre, for the following purpose:

1 Honorary Freewoman Ceremony

A special meeting has been convened to confer the title of Honorary Freewoman upon Nicola White by resolution of not less than two thirds of the members voting, as nominated by Full Council on the 7<sup>th</sup> September 2016 in accordance with Section 249 (5) of the Local Government Act 1972, in recognition of her role as an ambassador for the Borough.

**It is anticipated the meeting will reconvene at 6.00pm or at a time thereafter to be declared by the Mayor.**

### Open Council

2 Questions to Cabinet Members from the public and Councillors on ward or district issues

*(15 minutes for public questions and 25 minutes for Councillor questions)*

### Formal Council

3 To receive apologies for absence

4 To order that the Minutes of the meeting of the Council held on 7th September 2016 be signed as a correct record (Pages 1 - 42)

5 To receive declarations of interest in any matter to be determined at the meeting

6 To deal with matters which the Mayor considers to be urgent business

7 To receive communications relating to the business of the Council

8 To receive and note petitions received relating to the business of the Council (Pages 43 - 44)

*(time limit 20 minutes)*

## 9 Outstanding Business from the previous meeting

*(time limit 15 minutes).*

### Motion 1

Councillor Dearden to MOVE and Councillor Ur-Rehman to SECOND:

The U.K has the highest level of obesity in Western Europe, with one third of children overweight or obese by the time they leave primary school.

Local councils now have responsibility for health and wellbeing, health promotion and prevention of ill health, so it is incumbent upon us to debate this and make our views known.

We note with great disappointment this government's long-awaited Obesity Strategy, published in August 2016, during parliamentary recess and in the midst of the Rio Olympics, and the lost opportunity to improve our health and wellbeing.

Medical experts and campaigners have criticised the strategy as 'weak and embarrassing' and accused policy makers of throwing away the chance to tackle our culture of unhealthy eating that is crippling the NHS.

The government proposals, centred on the sugar tax announced by George Osborne in May 2016, rely on voluntary action by the food and drink industry and contain no restrictions on junk food marketing and advertising. The sugar tax will not be introduced for another two years.

This Council recognises that local campaigning and awareness raising programmes are most successful when backed by legislative changes, as with the ban on smoking in public places.

This Council therefore resolves that the following measures be taken:

1. Oldham Council, led by our Public Health officers and the Health and Wellbeing Board, (which includes partners such as Housing, Doctors, Hospitals, Oldham Community Leisure , Voluntary groups) , will campaign to ban all high sugar foods and drinks available in our buildings and will encourage schools , community organisations and local employers to do the same;
2. Oldham Council to continue to promote healthy lifestyles and healthy eating through our local campaigns such as 'Get Oldham Growing, Feeding Ambition', 'Go for a Walk', Oral Health, Breastfeeding and other initiatives .

In addition, we request that the Chief Executive writes to the borough's three MPs to inform them of our actions and to ask them to campaign for stronger legislation.

### Motion 2

Councillor Roberts to MOVE and Councillor J Larkin to SECOND:

Speed kills: speed is one of the main factors in fatal road accidents. A pedestrian is four times more likely to die if hit at 40mph than at 30mph. In 2014, 282 people were killed in crashes in the UK involving someone exceeding the speed limit and a further 126 people died when someone was travelling too fast for the conditions.

Residents, including those who attend the Community Forums, regularly express their concern about speeding traffic both on main roads and also in residential areas.

Councillors have responded by supporting speed measurement measures, changes to road and junction layout to improve safety, improvements to pedestrian crossings and most recently by funding Vehicle Activated Signs.

However, motorists continue to speed and drive too fast for road conditions and local circumstances.

This Council resolves to

- mount a campaign of driver education to explain the impact of speeding and encourage motorists to obey the law
- take every opportunity available to secure funding to make Oldham's Roads safer
- work with Greater Manchester Police to improve enforcement action against motorists breaking the speed limits
- influence the Greater Manchester Transport Strategy 2040 to include a sub-regional approach to tackling speeding and making our roads safer.

## 10 Youth Council

*(time limit 20 minutes)*

Every year the United Kingdom Youth Parliament (UKYP) holds a UK-wide ballot called 'Make Your Mark'. Make Your Mark allows all young people to express which issues are most important to them and vote on what they think Members of the Youth Parliament should campaign on for the year ahead. In Oldham we have 2 MYPs in Amber Powell and Georgia Loynds.

On the 11th November 2016 Members of Youth Parliament will come together, at the UKYP House of Commons sitting, to debate the top 5 issues from 'Make your Mark' then decide and vote the most important issues to campaign on for the year ahead.

This year the Make Your Mark ballot papers included:

- **Votes at 16.** Give 16 and 17 year olds the right to vote in all public elections
- **A Curriculum to prepare us for life.** Schools should cover topics including finance, sex and relationships and politics in the curriculum.
- **First Aid Education for All Young People.** All young people should learn basic First Aid, on a regular basis, including CPR, and all schools in the UK should have a defibrillator.
- **Mental health.** Services should be improved with young people's help and mental health education should be compulsory and challenge stereotypes.
- **Transport.** Make public transport cheaper, better and accessible for all.
- **Stop cuts that affect the NHS.** Funding that affects the NHS shouldn't be cut. We must keep up vital services to protect young people.
- **Fund our youth services, don't cut them.** Youth services provide us with vital support, development opportunities and positive activities.
- **Body Image.** More needs to be done to raise awareness on body image issues, particularly the effects of negative body image on mental health. Bullying connected to body image should be challenged and reduced.
- **Raising Awareness of Sexual Harassment in schools.** Let's raise awareness of sexual harassment in schools so that young people affected don't suffer in silence and can get support from schools and teachers.

- **Tackling racism and religious discrimination, particularly against people who are Muslim or Jewish.** All young people should work together to combat racism and other forms of discrimination, and ensure we know the dangers of such hatred.

Make Your Mark in Oldham was co-ordinated by Oldham Youth Council with our Youth Councillors and support staff contacting the schools and asking them to complete ballots in form time or assemblies. The Youth Councillors then took the ballot papers to youth groups and organisations to capture those young people not educated in Oldham or whose school did not participate.

Make Your Mark 2016 was, once again, a success in Oldham. Out of the 16 mainstream secondary schools and colleges, Make Your Mark was delivered in 15 of them. While not all schools had great turnouts it was good to see schools recognising the need for democracy and political education for their students. We would also like to make special mention for North Chadderton School, Saddleworth School and The Hathershaw College all who balloted over 1000 of their students. The Radclyffe School also took Make Your Mark to heart asking their students, during their PHSE lessons, to write speeches on the issue they had chosen. We were lucky enough to have Radclyffe students present the top 5 speeches at our youth council meeting. So the suspense is now over, how many young people took part in Make Your Mark? In total, across the UK, Make Your Mark got the opinions of 978,216 young people just missing the 1million target given to the UKYP. The North West was again the best region, balloting 194,091 young people more than any other region and the turnout of 31.9% was also the highest across the country.

In Oldham this year, it is my pleasure to announce that we were able to consult with 14,013 young people (approximately 200 more the last year) which represents a turnout of 58.7%. We believe this is the Biggest ever youth consultation held in Oldham! This is the 2<sup>nd</sup> highest turnout, behind Manchester, across the 23 North West authorities and 7<sup>th</sup> highest turnout across the 224 UK authorities and districts. We also have 2 amazing Youth Councillors Alex Robinson who personally got 2691 votes and Andrew Shillito who got 2117 votes, 24<sup>th</sup> and 38<sup>th</sup> highest in the UK respectively. Now the important bit – the results for Oldham.

The top 3 issues for Oldham, identified by Oldham young people are:

- 'Mental Health' with 1535 votes
- 'Curriculum to Prepare us for Life' with 1677 votes
- 'Tackling racism and religious discrimination' with 2487 votes

These issues are all covered by the priorities currently being undertaken by Oldham Youth Council for this term of office, showing that we definitely have the finger on the pulse of what young people are thinking in Oldham today.

The young people of Oldham have spoken! What we need to do now is act on what young people have told us. We need to work with Oldham Council and our partners to look at how we can address these 3 priorities identified by young people. With over half the youth population participating in this it is vital we respond.

We ask Full Council to note the results of the consultation and to work with us to explore how we can address these priorities within Oldham.

## 11 Leader and Cabinet Question Time

*(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)*

- 12 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 45 - 56)

*(time limit 20 minutes):-*

- a) 22<sup>nd</sup> August 2016
- b) 19<sup>th</sup> September 2016

- 13 Notice of Administration Business

*(time limit 30 minutes)*

#### Motion 1

Councillor Chadderton to MOVE and Councillor J Larkin to SECOND:  
Oldham Council notes recent announcements from both the Prime Minister Theresa May and Secretary of State for Education Justine Greening, that this government intends to reintroduce grammar schools and allow academic selection based on ability as measured at the age of 11.

The evidence is clear that the reintroduction of Grammar Schools would be a retrograde step. Grammar schools do not aid social mobility, they do not raise standards across the board and they inhibit the progress of able students from less affluent backgrounds.

A further consequence of the reintroduction of grammar school may be the rise of the old secondary moderns, leading once again to a system where children will be divided into academic and non-academic at the age of 11.

Raising education standards for every child in Oldham is a key priority for Oldham Council, this can be seen in our commitment to the Oldham Education & Skills Commission and the subsequent recommendations from the commission. We do not wish to see a return to selective education and believe this would be to the detriment to a significant number of Oldham's children.

The reintroduction of Grammar Schools was not featured anywhere in the Conservative party election manifesto presented to electors prior to the 2015 general election and we urge the government to abandon these plans.

Council resolves to

- Continue to invest in world class facilities for all of our children.
- Ask the Chief Executive to write to the Shadow Education Secretary Angela Rayner MP pledging our support for the 'Education not Segregation' campaign.
- Ask the Chief Executive to write to the Education Secretary, the Right Honourable Justine Greening MP, setting out our opposition to her plans.

#### Motion 2

Councillor Briggs to MOVE and Councillor Ali to SECOND:

This Council welcomes the continuing development of the Metrolink network and the increasing numbers of visitors it brings to Oldham, but is concerned at proposals which will see Oldham deprived of a direct service to and from Piccadilly station and the

proposed Piccadilly "Hub".

Anything less than a direct connection to the Piccadilly 'hub' would leave Oldham disadvantaged in terms of access to and from main line train services, the proposed HS2, Manchester Airport and employment opportunities in the regional centre such as the proposed Mayfield Development.

Therefore, the Council instructs the relevant officers to pursue our concerns with Transport for Greater Manchester (TFGM) as a matter of urgency.

### Motion 3

Councillor Moores to MOVE and Councillor Harrison to SECOND:

The Motor Neurone Disease (MND) Association has launched a Charter to gain support as the Association works towards their vision of securing the right care, at the right time and in the right place for those who suffer with MND, and their carers. Achieving quality of life, dignity and respect for people with MND and their carers must be something we strive for, and adopting the Charter will help us to understand and support these people.

We call on this council to adopt the MND Charter and to help positively influence the lives of people living with MND in Oldham.

## 14 Notice of Opposition Business

*(time limit 30 minutes)*

### Motion 1

Councillor Blyth to MOVE and Councillor Sykes to SECOND:

This Council notes that:

- Over many months, residents in this borough, particularly residents in Shaw and Crompton, have experienced noise and disturbance from large agricultural tractors pulling large trailers containing spoil on public highways from early in the morning until late at night
- In addition, these vehicles are at times driven recklessly and at speed, posing at danger to other road users and pedestrians
- If these tractors and trailers were HGV's they would be covered by a commercial vehicle operator's licence and other legislation that would control their environmental impact on local residents
- At present they are exempted from licensing requirements
- Council believes that tractors used for the purpose of road haulage should be covered by the same licensing requirements as apply to other goods vehicles.

Council resolves to:

- Ask the Chief Executive to write to the Secretary of State asking the Government to sponsor a change in the Goods Vehicle (Licensing of Operators) Act to make tractors used for this purpose subject to the same licensing and legislative requirements as apply to other good vehicles.
- Ask the Chief Executive to copy in the Local Government Association and the three Members of Parliament for this borough and request that they also make representations to the Secretary of State on this matter.



- Ask the Chief Executive to write to the Chief Executive of the Driver & Vehicle Standards Agency asking for any assistance they can provide in carrying out road side checks to make sure operators in Oldham are operating safe and road worthy vehicles.

## Motion 2

Councillor Tuner to MOVE and Councillor Sykes to SECOND:

This Council notes with dismay that:

- Puppy farming (unlicensed dog breeding) is rife in the UK with only 1 in 10 puppies bred by licensed breeders.
- The Government has yet to act upon the challenge issued one year ago today by Liberal Democrat Defra Spokesperson, Baroness Kate Parminter, to outlaw puppy farming.
- The Government has yet to bring forward the necessary legislation to prohibit the sale of puppies and kittens from pet shops where the mother is not present.

Council therefore resolves to:

- Work in partnership with the RSPCA and other animal welfare agencies to:
  - Investigate any reports, adverts in local papers or websites that offer puppies for sale in the area, alerting other local authorities and agencies, as appropriate.
  - Find and prosecute puppy farmers and other unlicensed breeders.
- Support and promote on the Council's website and in its publications:
  - The Pup Aid campaign "Where's Mum?"
  - The Dogs Trust campaign against "battery farmed dogs".
  - The Kennel Club Assured Breeder scheme.
- Advise residents at public events, especially in the run up to Christmas, on best practice for buying puppies or dogs, encouraging them not to buy puppies or dogs from anyone selling in suspicious circumstances; to report such incidents immediately to the Council's Animal Health and Welfare Service; and to consider purchasing puppies and dogs from rescue organisations or to support the work of the Cinnamon Trust and other re-homing services.
- Look as a local authority to adopt the model license conditions for dog breeding and boarding kennels published by the Chartered Institute of Environmental Health in January 2014.
- Look as a local authority to maintain our ban on the sale of puppies and kittens by pet shops in this Borough.
- Work with other social landlords in the Borough to include a ban on puppy farming in tenancy agreements.
- Ask the Chief Executive to write to the Government Minister responsible outlining the view of this Council that the Government should introduce the necessary legislation to:
  - Make licensing for dog breeding more effective, to make the funds from licences available to local authorities to monitor the activities of dog breeders, and to impose stiffer financial and custodial penalties on dog breeders found to be operating illegally and without regard for animal welfare.
  - Introduce greater consumer protection when a member of the public purchases a puppy or dog from a breeder or dealer
  - Prohibit the licensing of pet shops or retail outlets to sell puppies or kittens where

the mother is not present.

- Ask the Chief Executive to copy in the three Members of Parliament for this Borough with a request that they make similar representations to the Minister.

### Motion 3

Councillor Gloster to MOVE and Councillor Blyth to SECOND:

This Council notes:

- The £170million reduction in NHS funding for community pharmacies announced on December 17<sup>th</sup> 2015 which could put many out of business.
- The announcement made by the Government on September 5<sup>th</sup> 2016 of the delay to the cuts which were originally due to be introduced in October 2016
- The scrapping of plans to introduce a “hub and spoke” model for community pharmacies

This Council believes that:

- The Government's plans threaten patient access to pharmacies and pharmacy services in the Metropolitan Borough of Oldham and that the recent announcements are causing uncertainty about future investment in pharmacy services
- Our local pharmacies are at risk of closure or being forced to cut services such as free delivery of prescription drugs, family planning advice and advice on medicines
- This will put more pressure on GPs and hospitals and impact social services and is at odds with the local Clinical Commissioning Group's desire to increase the use of pharmacists to ease pressure on GPs.

This Council resolves to:

- Request that the Chief Executive writes to the Secretary of State responsible calling for the Government to abandon these cuts, rather than just simply to postpone them, and to make a commitment to maintaining a fully-funded community pharmacy service
- Request that the Chief Executive also writes to the Borough's three Members of Parliament and to the Chair of the NHS Oldham Clinical Commissioning Group asking them to make similar representations on this matter to the Secretary of State

- 15 To note the Minutes of the following Partnership meetings and the relevant a spokespersons to respond to questions from Members (Pages 57 - 76)

*(time limit 7 minutes)*

Health and Wellbeing Board	21 <sup>st</sup> June 2016
Unity Partnership Board	28 <sup>th</sup> June 2016
MioCare	11 <sup>th</sup> July 2016
Oldham Leadership Board	22 <sup>nd</sup> September 2016

- 15 To note the Minutes of the following Joint Authority meetings and the relevant b spokespersons to respond to questions from Members (Pages 77 - 156)

*(time limit 8 minutes):-*

Transport for Greater Manchester	15 <sup>th</sup> July 2016
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Greater Manchester Fire and Rescue Authority	23 <sup>rd</sup> June 2016 8 <sup>th</sup> September 2016
Greater Manchester Combined Authority (GMCA)	26 <sup>th</sup> August 2016 30 <sup>th</sup> September 2016
Joint GMCA/AGMA Executive	26 <sup>th</sup> August 2016
National Park Authority	1 <sup>st</sup> July 2016
Greater Manchester Waste Disposal Authority	10 <sup>th</sup> June 2016 (AGM) 15 <sup>th</sup> July 2016

- 16 Update on Actions from Council (Pages 157 - 200)
- 17 Boundary Commission Review Response  
Report to follow.
- 18 Oldham Distress Fund Financial Statement (Pages 201 - 208)
- 19 Council Calendar 2017/2018 (Pages 209 - 226)

**NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.**



**Carolyn Wilkins  
Chief Executive**

**PROCEDURE FOR NOTICE OF MOTIONS**  
**NO AMENDMENT**

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



Declare outcome of the VOTE

**RULE ON TIMINGS**

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

## WITH AMENDMENT

